Department of Social and Health Services

Community Services Division

EA-Z Manual

Revision: # 1193

Category: Public Benefit Eligibility for Survivors of Certain Crimes

Issued: July 1, 2022

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Summary

Added information to reflect the passage of House Bill 1748. Effective July 1, 2022, survivors of certain crimes are potentially eligible for the Aged, Blind, or Disabled (ABD) and Housing and Essential Needs (HEN) referral programs.

Updated the page throughout and added clarifying information regarding medical coverage eligibility for children and pregnant individuals, Working Family Support, FAP eligibility and WorkFirst sanction, ongoing verification requirements, and public charge.

Public Benefits Eligibility for Survivors of Certain Crimes

Created on:

Jan 14 2022

Revised on: February July 1, 2022

Purpose:

This section provides clarifying information to support benefit determination and issuance for survivors of certain crimes. Relevant WAC sections include:—

- WAC 388-424-0001 Citizenship and immigration status—Definitions.
- WAC 388-400-0010 Who is eligible for state family assistance?
- WAC 388-424-0009 Citizenship and immigration status—Social Security number (SSN) requirements.
- WAC 388-424-0010 Citizenship and immigration status—Eligibility for TANF.
- WAC 388-424-0015 Immigrant eligibility restrictions for the state family assistance, ABD cash, and PWA programs.
- WAC 388-424-0030 How does my immigration status impact my eligibility for state-funded benefits under the food assistance program?
- WAC 388-424-0035 Verifications—Survivors of certain crimes.

Clarifying Information

1. Who are survivors of certain crimes?

Survivors of certain crimes are noncitizens and their qualifying family members, who have been harmed by a crime, and have filed, or are preparing to file an application with U.S. Citizenship and Immigration Services (USCIS) for:

- T-Visa (for trafficking victims),
- U-Visa (for victims of qualifying crimes), or
- Asylum status.

For full term definitions, see WAC 388-424-0001(4).

Note: It is extremely important to be sensitive to psychological, cultural, and gender aspects of the trauma these individuals and their families have faced in order to prevent re-victimization.

Note: Some victims of trafficking cooperate with the Department of Justice on the prosecution of their traffickers. All details of the case are confidential and they can't talk about it, nor should they be asked to discuss the details of their case.

Survivor of certain crimes is not an immigration status; it is a benefits eligibility category.

2. What does preparing to file mean?

"Preparing to file" means a survivor is preparing to request a T-Visa (for trafficking victims), a U-Visa (for victims of qualifying crimes), or asylum, but has not yet submitted an application to the U.S. Citizenship and Immigration Services (USCIS). This may be for a number of reasons, including the need to gather information for their application, or because the survivor needs to recover from physical, mental, and/or emotional abuse.

3. Who are victims of human trafficking?

Human trafficking is a form of modern-day slavery in which traffickers lure individuals with false promises of a better life. Traffickers force their victims into prostitution, slavery, or forced labor through coercion, threats, psychological abuse, torture, and imprisonment. Trafficked persons have been intimidated, both psychologically and physically, into submission. Trafficked noncitizens may be eligible for a T-Visa through USCIS.

Note: People who assist trafficked persons must be extremely sensitive to the psychological, cultural, and gender aspects of their trauma in order to prevent re-victimization.

4. Who are victims of qualifying crimes?

Victims of qualifying crimes are noncitizens who suffered substantial mental or physical abuse as a result of the crime, and are applying for <u>a_U-Visa</u>. To be eligible for a U-Visa, victims must:

- Possess credible information about the qualifying crime;
- Establish with USCIS that they suffered substantial physical or mental abuse as a result of the crime; and
- Are willing or assisting law enforcement in the investigation or prosecution of the criminal activity.

5. Who are applicants for asylum?

Applicants for asylum are persons who flee their country and are unable, or unwilling, to return due to persecution or a well-founded fear of persecution. The persecution may be on the basis of race, religion, nationality, political opinion, or membership in a social group. For the full definition, see EA-Z Manual - Definitions, Clarifying Information, #16.

Note: If a client is going through the asylum application process and provides proof of that process, they become non-qualified lawfully present aliens (see EA-Z Manual Citizenship and alien status – Definitions #15). For more information on what documents verify the asylum process and how to code those individuals in ACES, please see the Applicants for Asylum & their Documents Resource.

6. What verifies an applicant meets the definition of a survivor of certain crimes?

An applicant's verbal self-attestation is sufficient evidence for program eligibility determination. VThis verbal self-attestation must include the applicant stating:

- They were harmed by a crime; and
- That they have filed or are preparing to file an application with the U.S. Citizen and Immigration Services USCIS for FT Visa, U Visa, or Asylum.

Reminder: Do not ask applicants for additional details regarding their experience – **this includes what the crime was or details of the trafficking event.**

Alternative evidence may also be provided in lieu of a verbal self-attestation, **if preferred by the applicant**. This may include but isn't limited to:

Police, government agency, or court records or files

- Documentation from a social services, trafficking, or domestic violence program
- A legal, clinical, medical, or other statement from a professional, from whom the applicant has sought assistance in dealing with their situation
- A statement from an individual with knowledge of the circumstances that provides the basis for the survivor's claim (including signed sworn statement by survivor's advocate).

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When verifying an individual is a survivor, workers are to document the following in ACES case narrative:

That the applicant verbally self-attested to being a survivor of certain crimes, or what form of alternative proof was provided

• Date information was provided

7. Who are qualifying family members?

Qualifying family members are defined in WAC 388-424-0001(5). They don't include a family member charged with or convicted of a crime committed against the survivor spouse or a child of the spouse.

A written or verbal statement from the survivor that speaks to how they are related to a qualified family member may be accepted as verification of relationship.

8. What benefits couldare survivors of certain crimes potentially be eligible for?

<u>Survivors of certain crimes</u> may be eligible for the following state-funded assistance programs, provided they meet all other eligibility requirements for those programs and they are not already eligible for assistance under other citizenship and immigration rules:

- State Family Assistance (SFA) see WAC 388-424-0010
- Aged, Blind, or Disabled (ABD) see WAC 388-400-0060
- Housing and Essential Needs (HEN) Referral see WAC 388-400-0070
- Food Assistance Program for Legal Immigrants (FAP) see WAC 388-400-0050

All survivors of certain crimes (and their qualifying family members) who are eligible for SFA, ABD or HEN Referral, may be eligible for Medical Care Services (MCS) if not already eligible for federally funded medical programs.

Note: When screening MCS, children are not added to the MCS (A24) assistance unit. Eligibility for any applying children should be determined under Apple Health for Children – see ACES Manual: Medical Care Services [MCS] Medical – A01, A05, A24 for more information.

Note: Pregnant women who are *survivors of certain crimes* may be eligible for Apple Health for Pregnant Women. See Apple Health for Pregnant Women | Washington State Health Care Authority for more information.

Survivors of certain crimes do not likely meet the minimum work requirements for a Working Family Support payment due to their immigration status (WAC 388-493-0010). As a reminder, staff are required to review each household to determine if Working Family Support benefits are an option.

<u>9.</u> Certain state-funded benefits are available to survivors of certain crimes, who aren't already eligible for assistance under other citizenship and immigration rules.

To receive cash assistance and/or food assistance benefits, survivors of certain crimes must meet all other eligibility requirements, with the exception of immigration status (see WAC 388-424-0010 for cash assistance and WAC 388-400-0050 for food assistance). All survivors of certain crimes (and their qualifying family members) who are eligible for cash assistance become automatically eligible for state-funded medical if not already eligible for federal funded medical programs.

Are survivors of certain crimes eligible for WorkFirst services?

All State Family Assistance (SFA) recipients are required to participate in WorkFirst services. For survivors of certain crimes, who are not eligible to work, these services may be geared towards preparing for future employment. This includes English language training, job skills development, job-specific training, etc. Please see WorkFirst Handbook 5.2 for more information.

Note: If a *survivor of certain crimes* SFA recipient is WorkFirst sanctioned, they would most-likely not be disqualified from FAP –due to meeting exemption criteria (not legally able to work due to immigration status) - see WAC 388-444-0010. When someone is WorkFirst sanctioned, staff are to examine Basic Food/FAP work requirements separately to determine if a Basic Food disqualification is required, or if the individual is exempt from those requirements.

10. Are *survivors of certain crimes* subject to the public charge rule if they receive public assistance benefits?

The receipt of public assistance is only one of several factors that USCIS considers to determine whether someone is likely to be a "public charge" and is therefore inadmissible. Any *survivor of certain crimes* assistance applicant or recipient should be directed to consult with an immigration attorney with questions regarding "public charge". For more information: Public Charge Information DSHS (wa.gov).

If an applicant asks questions regarding eligibility for specific immigration visas or statuses, staff are to advise them to seek advice from an immigration attorney. For resources, please refer to Immigration and Refugee Resources | Governor Jay Inslee (wa.gov).

Worker Responsibilities

<u>ABenefit</u> applications from survivors of certain crimes should be handled the same as all other applications for cash or food assistance, with the exception of the verification policy below.

Note: Please be extremely sensitive to the trauma this population has faced in order to prevent revictimization.

Note: Some victims of trafficking cooperate with the Department of Justice (DOJ) on the prosecution of their traffickers. <u>All details of the case are confidential and they can't talk about it, nor should they be asked to discuss the details of their case.</u>

1. What kind of documents are <u>not</u> required for eligibility determination?

An applicant might not possess:

- Passport,
- Regular or non-work SSN,
- Alien Registration number, or
- Any USCIS documentation-

Absence of these documents does not affect an applicant's eligibility for benefits. Don't run applicants' information through SAVE because the majority of applicants don't have an immigration status, or may have an expired immigration status.

2. What are the documentation requirements for staff?

When verifying an individual is a survivor or a qualifying family member, workers should document the following in the ACES case narrative:

- The applicant verbally self-attested to being a survivor of certain crimes, or what form of alternative proof was provided; and
- Date information was provided

What can be provided to verify the relationship between a survivor and their qualified family member(s)?

A statement from the survivor that speaks to how they are related to a qualified family member may be accepted as verification of relationship.

3. At eligibility review, are *survivors of certain crimes* required to provide verification they have applied for visa/status in order to continue receiving benefits?

No, the only verification that is required in order to continue benefits is verbal self-attestation that the recipient is a survivor and is continuing to prepare to file, per WAC 388-424-0035.

If the recipient states that they applied for asylum, a T visa, or a U visa with USCIS, staff are to request e verification (a copy of receipt). The survivor may also provide their USCIS receipt number verbally, allowing staff to check the USCIS website directly to verify an application has been filed. In a scenario where verification was requested and the individual failed to provide the receipt and/or the worker cannot verify via the USCIS website that an application was filed, the individual would still be eligible for continued benefits, based solely on their self-attestation that they are continuing to prepare to file.

4. What happens wWhen does a recipient stop being eligible for benefits as a survivor of certain crimes immigration status changes?

Once new verification is received from the recipient, workers should:

- Update the client's Citizenship status information in ACES; and
- Establish eligibility for benefits.

<u>5.</u>

Once the recipient obtains a receipt from USCIS that their application for T-Visa, or U-Visa, or asylum has been received, the recipient becomes a lawfully present non-qualified alien and remains eligible for state-funded assistance, if they meet all other eligibility requirements.

If the recipient gets a certification from the Office of Trafficking in Person, and if all other eligibility requirements for Refugee Cash Assistance (RCA) (WAC 388-466-0120, TANF (WAC 388-400-0030 and/or Basic Food (WAC 388-424-0020) are met, update the client's Citizenship status information to stop state-funded survivor of certain crimes assistance and establish eligibility for normal state or federally funded benefits (RCA, TANF, Basic Food or Apple Health programs coverage).

Per WAC 388-484-0005, the lifetime sixty-month time limit applies to any month in which a client receives TANF/SFA cash assistance.

The following ACES coding is used to issue benefits to *survivors of certain crimes:*

Only use this coding when an applicant qualified for assistance as a *survivor of certain crimes* is preparing to file an application with USCIS. If they have already filed an application for status with USCIS, they may be eligible for benefits as a non-qualified or qualified alien. Assess based on verification provided and proceed based on that information.

- Citizen Status Undocumented Alien (U)
 - This coding bypasses SAVE requirements.
- Citizenship Verification Code Preparing to File/Survivor of Certain Crimes (PF)
- SSA/SSN Referral Undocumented Alien
 - This <u>coding will allow the worker to</u> bypass<u>es</u> entering a SSN. The worker <u>shouldcan</u> still enter an SSN if the applicant has one to work under.

Note: When processing an ABD application, staff must temporarily utilize alternate ACES coding per the Processing an ABD Application for Survivors of Certain Crimes Desk Aid. ACES automation changes are currently in progress to support this change.

Note: This coding will bypass the SAVE requirement. Only use this coding when the noncitizen is in the process of filing an application with the USCIS. If they have already filed, they may otherwise be eligible for normal state or federally funded benefits.